City of Belle Meade 2021 Wastewater Rate Study

Introduction

Purpose

The purpose of this report is to present a rate study to assist the City of Belle Meade (City) in determining if the current wastewater rates are sufficient for the following:

- Provide an income to meet all expenses, including depreciation.
- Ensure compliance with TCA § 68-221-1010 (included at the end of this report).
- Provide sufficient cash to fund the City's Five-Year Capital Improvement Plan (CIP).

RateStudies LLC was hired to perform this analysis.

Methodology

The methodology used by RateStudies is based on the *American Water Works Association (AWWA) M54 Manual - Developing Rates for Small Systems*. Although rate studies are not an exact science, this report's financial models can be a valuable tool for making financial decisions and setting wastewater rates. Considerations are made to simplify the rate study process to be understandable to utility officials, managers, staff, and customers.

This report presents a comprehensive financial analysis of the City's wastewater system, including a historical 4-year view and a 5-year projection of customer growth, revenue, and expenses. The City's 5-year Capital Improvement Plan and its impact on deprecation are included. The City's staff aided in collecting historical data, developing the Capital Improvement Plan, growth projections, financial projections, and the final recommendations of this report.

This study uses a Cash Flow Analysis and a Change in Net Position Analysis to determine the need for rate increases. Each of these gives an indication of financial stability for the City's wastewater system. Such information is presented in Excel spreadsheets designed to function as digital financial models. Graphs and charts are used to give a visual presentation of each analysis.

The Cash Flow Analysis includes income, expenses, capital improvements, and financing methods for the City's five-year capital improvement plan. The Change in Net Position Analysis contains similar information but includes depreciation as an expense and does not incorporate the City's five-year capital improvement plan. The Change in Net Position Analysis will determine if a rate increase is needed and how much.

Significant Events and Factors

Factors affecting this analysis are the following conditions or significant plans:

- The City's wastewater usage and revenue have declined each year since fiscal year (FY) 2017 and is projected to continue to decline over the next five years.
- Growth in new customers is minimal, with about 5 new customers per year.
- The five-year Capital Improvement Plan (CIP) for the wastewater system totals \$1,775,000 and will add \$146,250 in additional depreciation.
- The City plans to add an additional force main to improve the operation of the wastewater system.
- The additional force main will be financed from the wastewater system's local government investment pool (LGIP).
- Metro, which treats the City's wastewater, increases its rates on an average of 1.5% annually.
- The City has not had a rate increase since 2017.

Recommendations

Based on the projections over the next five years and a review of the Cash Flow Analysis and the Change in Net Position Analysis, it is recommended to increase rates as noted in **Figure 1**.

| | Proposed Rate Increase | | | | | | | | | | |
|--------------------------|------------------------|----|----|----|----|--|--|--|--|--|--|
| 2022 2023 2024 2025 2026 | | | | | | | | | | | |
| Rate Increase | 10% | 2% | 2% | 2% | 2% | | | | | | |

Figure 1

Other Considerations

This report's recommendations are designed to improve the City's finances and meet the requirements of the Tennessee Comptroller over the next five years. It is further recommended to monitor and verify projections presented in this report on an annual basis and to react to unforeseen financial changes and make corrections, as necessary.

Customer Growth and Revenue Projections

Overview

The City depends on customers' revenue to pay for all the wastewater department needs, including the cost of operation, maintenance, depreciation, and capital expenses. A review and analysis of the previous four years of records provide a reasonable basis for making growth and revenue projections over the next five years. The City's begins its fiscal year (FY) on July 1.

Customer Growth

The City's wastewater customer growth has been minimal since FY 2017. The customer base grew by a net of four customers. The customer base is projected to grow by five customers per year over the next five years. The five customers per year represent a 0.05% growth.

Revenue Projections

Wastewater revenue is based on the total amount of water metered for all wastewater customers. Metro reads the water meter and bills the customers for water and wastewater. The wastewater portion of the bill is based on the City's wastewater rates. Metro then subtracts out their fees and remits the remainder back to the City, which is the City's "revenue." The amount of water bought from FY 2017-2020 decreased significantly. Revenue also declined, as shown in **Figures 2 and 3**. The reasons for the decrease in usage and revenue are unknown. Generally, factors causing a decrease would include annual rainfall, the water meters' age (older meters run slower), and customers using water-saving devices.

| | Customer and Revenue Projections | | | | | | | | | | | |
|--------------------------------------|----------------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|--|--|
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | | |
| Customers | 1,054 | 1,059 | 1,052 | 1,058 | 1,063 | 1,068 | 1,073 | 1,078 | 1,083 | 1,088 | | |
| New Customers Added | | 5 | (7) | 6 | 5 | 5 | 5 | 5 | 5 | 5 | | |
| Percent Change | | 0.5% | -0.7% | 0.6% | 0.5% | 0.5% | 0.5% | 0.5% | 0.5% | 0.5% | | |
| Water Bought by Cust | 12.9 | 12.8 | 12.4 | 11.7 | 11.7 | 11.8 | 11.8 | 11.9 | 11.9 | 12.0 | | |
| Percent Change | | -0.6% | -3.2% | -6.0% | 0.5% | 0.5% | 0.5% | 0.5% | 0.5% | 0.5% | | |
| Average Usage Per Cust Per Month CCF | 10.2 | 10.1 | 9.8 | 9.2 | 9.2 | 9.2 | 9.2 | 9.2 | 9.2 | 9.2 | | |
| Annual Revenue | \$475,231 | \$474,328 | \$468,674 | \$461,609 | \$456,866 | \$452,162 | \$447,497 | \$442,869 | \$438,281 | \$433,730 | | |
| Percent Change | | -0.2% | -1.2% | -1.5% | -1.0% | -1.0% | -1.0% | -1.0% | -1.0% | -1.0% | | |

Figure 2

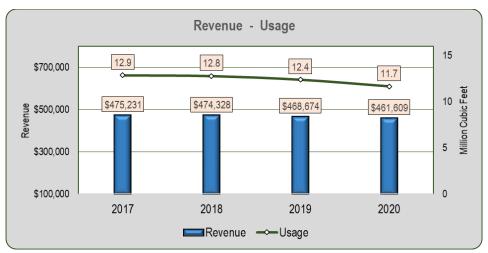


Figure 3

If the City's usage were constant each year, its revenue would still decrease because Metro increases its rates yearly by an average of 1.5%. The increase varies each year because it is determined by the annual change in the Consumer Price Index – Urban (CIP-U). Metro re-calibrates its sewer rates every five years, then applies the CIP-U each year after that. With revenues increasing about 0.5% by adding new customers but decreasing 1.5% because of Metro's increases, revenues are projected to decline 1% each year. **Figure 4** shows the Metro increases for FY 2016-2020.

| Metro Wholesale Rate Increases | | | | | | | | | | |
|----------------------------------|--------|--------|--------|--------|--------|------|--|--|--|--|
| 2016 2017 2018 2019 2020 Average | | | | | | | | | | |
| Rate Per 100 Cubic Feet | \$1.32 | \$1.34 | \$1.37 | \$1.38 | \$1.40 | | | | | |
| % Increase | | 1.5% | 2.2% | 0.7% | 1.4% | 1.5% | | | | |

Figure 4

Other Income

Figure 5 identifies other income besides revenue from customers.

| | Other Income | | | | | | | | | | | | |
|---|--------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--|--|--|
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | | | |
| Sewer Permits Sewer Permits | 1,200 | 1,100 | 1,300 | 1,200 | 2,400 | 2,400 | 2,400 | 2,400 | 2,400 | 2,400 | | | |
| Installation Charges Installation Charges | 102,241 | 67,256 | 75,852 | 61,187 | 65,000 | 65,000 | 65,000 | 65,000 | 65,000 | 65,000 | | | |
| Sewer Tap Fees Sewer Tap Fees | 12,000 | 11,000 | 13,000 | 13,000 | 24,000 | 24,000 | 24,000 | 24,000 | 24,000 | 24,000 | | | |
| Miscellaneous | 283 | | 1,952 | | 500 | 500 | 500 | 500 | 500 | 500 | | | |
| Total Other Income | 115,724 | 79,356 | 92,104 | 75,387 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 | | | |

Figure 5

Capital Improvement Plan

Overview

A Capital Improvement Plan (CIP) is an unaudited planning document used to identify needed capital improvements and other assets, along with methods of financing. Capital assets are defined by the City as assets with an original cost of \$5,000 or more and a useful life of more than three years.

Anticipated Projects

The City's CIP, shown in **Figure 6**, lists anticipated capital improvements and other capital assets, estimated cost, proposed financing, and the year in which each expense would occur.

Financing Future Expenditures

The Capacity Improvement projects are recommended to be financed by accumulated funds in the Local Government Investment Pool (LGIP). Other capital expenses are recommended to be funded through available cash.

| | | Capital | Improveme | ent Plan (0 | CIP) | | | | |
|------------------------------|-----------|---------|-----------|-------------|---------|---------|---------|---------|---------|
| Capital Expenses | Cost | Fina | ncing | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 |
| Capital Expenses | COSI | Cash | LGIP | 2021 | 2022 | 2023 | 2024 | 2023 | 2020 |
| Capacity Improvement Project | 1,000,000 | 400,000 | 800,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 |
| Annual Capital Expenses | 155,000 | 155,000 | | 155,000 | | | | | |
| Annual Capital Expenses | 155,000 | 155,000 | | | 155,000 | | | | |
| Annual Capital Expenses | 155,000 | 155,000 | | | | 155,000 | | | |
| Annual Capital Expenses | 155,000 | 155,000 | | | | | 155,000 | | |
| Annual Capital Expenses | 155,000 | 155,000 | | | | | | 155,000 | |
| Annual Capital Expenses | 155,000 | 155,000 | | | | | | | 155,000 |
| Total | 930,000 | 930,000 | 800,000 | 355,000 | 355,000 | 355,000 | 355,000 | 355,000 | 355,000 |

| | 2017 | 2018 | 2019 | 2020 | AVG |
|----------------------------------|---------|---------|---------|---------|---------|
| Previous Annual Capital Expenses | 110,510 | 191,950 | 114,726 | 112,484 | 132,418 |

Figure 6

Depreciation

Overview

Depreciation is a reduction in the value of an asset with the passage of time due to wear and tear. Although depreciation is listed as an expense, it is not paid out to anyone; it remains within the City's cash reserves. Funding depreciation is a process compelling the City to accumulate cash. Over time the accumulated depreciation equals the value of money initially spent on each capital asset. This process allows the City to have enough funds to finance new capital improvements or replace depreciated assets, such as vehicles, pumps, etc. **Figure 7** shows the amount of annual depreciation of each capital expenditure listed in the CIP.

| De | Depreciation for Capital Improvement Plan | | | | | | | | | | | | |
|------------------------------|---|--------|--------|--------|--------|---------|---------|--|--|--|--|--|--|
| Capital Expenditures | Life - Yrs | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | | | | | | |
| Capacity Improvement Project | 40 | 5,000 | 10,000 | 15,000 | 20,000 | 25,000 | 30,000 | | | | | | |
| Annual Capital Expenses | 8 | 19,375 | 19,375 | 19,375 | 19,375 | 19,375 | 19,375 | | | | | | |
| Annual Capital Expenses | 8 | | 19,375 | 19,375 | 19,375 | 19,375 | 19,375 | | | | | | |
| Annual Capital Expenses | 8 | | | 19,375 | 19,375 | 19,375 | 19,375 | | | | | | |
| Annual Capital Expenses | 8 | | | | 19,375 | 19,375 | 19,375 | | | | | | |
| Annual Capital Expenses | 8 | | | | | 19,375 | 19,375 | | | | | | |
| Annual Capital Expenses | 8 | | | | | | 19,375 | | | | | | |
| Total | | 24,375 | 48,750 | 73,125 | 97,500 | 121,875 | 146,250 | | | | | | |

Figure 7

Figure 8 is a simplified depreciation schedule showing the past four years and projections for the next five. Without any additions to wastewater system fixed assets, the current wastewater depreciation schedule decreases from \$236,193 in FY 2020 to \$73,321 in FY 2025. The sizeable reduction in depreciation is due to the original wastewater system (started in 1983) being completely depreciated, reducing expenses by \$115,250. However, new additions proposed in the CIP will add \$121,875 in new depreciation. **Figure 9** shows a graphical representation of scheduled depreciation of existing assets and additional depreciation of new assets placed in service via the anticipated capital improvement projects.

Requirement

Tennessee state law requires that all utility systems depreciate capital assets. The Governmental Accounting Standards Board (GASB) requires depreciation is to be an operating expense in the "Statement of Revenues, Expenses, and Change in Net Position" section of the annual audit. Therefore, the utility must provide sufficient revenue to "fund" the depreciation expense.

Calculating the Costs

Although several methods of determining depreciation, the "straight line" method is used by the City. The calculation is simply dividing the cost of an asset by its useful life. Depreciation has been calculated on each class of depreciable property using the straight-line method. The City defines a capital asset as having a value of \$5,000 or more and having a useful life of more than one year.

The depreciation schedule is a listing of each asset, its original cost, the year it went into service, and its useful life. An annual depreciation amount is determined, the accumulated depreciated amount is calculated, and the book value is determined. When the accumulated depreciated amount equals the original cost, the book value goes to zero. The annual amount of depreciation also goes to zero. Unless new assets are added, the total annual depreciation will either stay the same or eventually go away.

Other Considerations

Assets are to be depreciated regardless of the method of financing, including assets acquired with grants or purchased by developers. An asset begins to depreciate when placed into service, not when it is bought or under construction.

| | Depreciation Depreciation | | | | | | | | | | | |
|----------------------------|---------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|--|--|
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | | |
| Scheduled Depreciation | 240,191 | 245,839 | 245,146 | 236,193 | 236,193 | 223,488 | 219,127 | 92,094 | 73,321 | 54,307 | | |
| Five-Year CIP Depreciation | | | | | 24,375 | 48,750 | 73,125 | 97,500 | 121,875 | 146,250 | | |
| Total Depreciation | 240,191 | 245,839 | 245,146 | 236,193 | 260,568 | 272,238 | 292,252 | 189,594 | 195,196 | 200,557 | | |

Figure 8

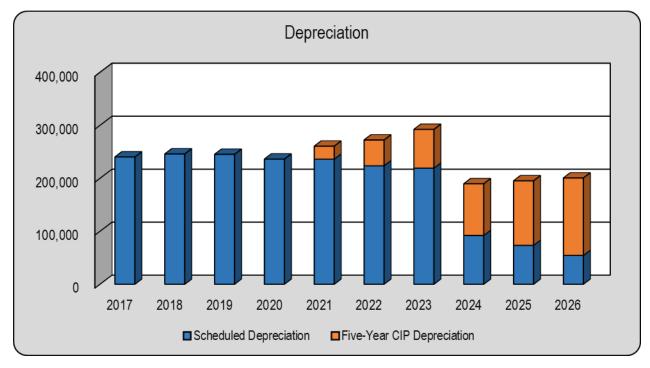


Figure 9

General Expenses

Overview

General expenses are listed in the annual audit report's "Statement of Revenues, Expenses, and Changes in Net Position" page. Items such as salaries and benefits, repair and maintenance, operating supplies, and other operating expenses are included. Depreciation is an expense and is included in the Change in Net Position Analysis but is not shown as an expense in the Cash Flow Analysis. The City's trial balance sheets were used as a more detailed accounting of the wastewater general expenses.

Methodology

Work sessions were held with the City's staff to make projections of each line item listed. The cost of each expense for the previous four years was used in determining the projections for the next five years. The wastewater's FY 2020 budget and the actual cost from July 1 through December 31 helped determine the projected cost for the current FY 2021.

Analysis

Although the total cost of the expenses has varied over the past four years, it is the staff's consensus that future costs will increase about five percent per year for FY 2022 – FY 2025. The most significant line-item increase is the cost of chemicals used for odor control, which is estimated to cost about 32% in FY 2021, more than the year before. **Figure 10** shows a summary of the total expenses with a graphical representation.

Other Considerations

For a small city like Belle Meade, operating expenses can vary widely from year to year. A significant repair item or the need to buy large quantities of materials & supplies can make a difference in general expenses. A considerable, unexpected expense would have a negative impact on the Cash Flow and the Change in Net Position.

| | | | Gen | eral Expen | ses | | | | | |
|-------------------------------------|---------|---------|---------|------------|---------|---------|---------|---------|---------|---------|
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 |
| Salaries | 40,935 | 45,923 | 45,678 | 43,607 | 45,090 | 46,894 | 48,769 | 50,720 | 52,749 | 54,859 |
| Oasi (Employer's Share) | 3,077 | 3,478 | 3,450 | 3,110 | 3,449 | 3,587 | 3,730 | 3,880 | 4,035 | 4,196 |
| Health And Dental Insurance | 102 | 69 | 75 | 4,858 | 5,917 | 6,213 | 6,523 | 6,850 | 7,192 | 7,552 |
| Retirement - Current | 2,879 | 3,574 | 3,813 | 3,548 | 3,607 | 3,751 | 3,901 | 4,057 | 4,220 | 4,388 |
| Employee Education And Training | 495 | 195 | | 250 | 800 | 840 | 882 | 926 | 972 | 1,021 |
| Telephone And Telegraph | 1,227 | 1,051 | 1,236 | 1,013 | 1,200 | 1,260 | 1,323 | 1,389 | 1,459 | 1,532 |
| Other Professional Svcs. | 6,244 | 4,983 | 6,136 | 9,268 | 10,730 | 10,945 | 11,163 | 11,387 | 11,614 | 11,847 |
| Repair And Maintenance Services | 19,370 | 52,070 | 43,443 | 58,434 | 50,000 | 52,500 | 55,125 | 57,881 | 60,775 | 63,814 |
| Repair & MaintMotor Vehicles | 1,205 | 2,169 | 344 | 1,144 | 750 | 825 | 908 | 998 | 1,098 | 1,208 |
| Office Supplies & Refreshments | | | 804 | 42 | 400 | 408 | 416 | 424 | 433 | 442 |
| Operating Supplies | 353 | 631 | 1,933 | 42 | 400 | 408 | 416 | 424 | 433 | 442 |
| Chemicals | 82,104 | 99,808 | 86,172 | 93,440 | 123,000 | 129,150 | 135,608 | 142,388 | 149,507 | 156,983 |
| Clothing And Uniforms | 1,097 | 1,146 | 915 | 1,497 | 1,330 | 1,357 | 1,384 | 1,411 | 1,440 | 1,468 |
| Gas, Oil, Diesel Fuel, Grease, Etc. | 2,734 | 2,543 | 2,368 | 2,303 | 4,235 | 4,320 | 4,406 | 4,494 | 4,584 | 4,676 |
| Consumable Tools | 349 | 328 | 345 | 114 | 400 | 420 | 441 | 463 | 486 | 511 |
| Insurance | 5,344 | 4,844 | 4,886 | 4,491 | 5,400 | 5,670 | 5,954 | 6,251 | 6,564 | 6,892 |
| Total Expenses | 167,513 | 222,810 | 201,599 | 227,163 | 256,708 | 268,547 | 280,950 | 293,945 | 307,561 | 321,829 |
| Percent Change | | 33% | -10% | 13% | 13% | 5% | 5% | 5% | 5% | 5% |

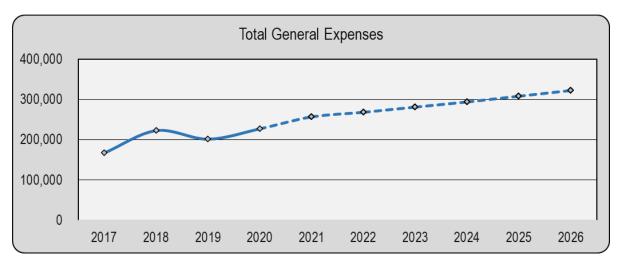


Figure 10

Cash Flow Analysis with No Rate Increases

Overview

It is essential for the City to know the amount of cash it has on hand and whether its cash reserves are growing or being depleted. Cash is necessary to pay for the utility's operational and maintenance needs, debt service payments, and capital expenditures to preserve its infrastructure. Also, cash is needed to retain its staff, deliver services to customers, and maintain a healthy cash reserve. Therefore, it is vital to predicting its anticipated expenditures and how much cash the City expects to receive from its customers and other sources. Such an examination is called a Cash Flow Analysis. If the projected Cash Flow reaches an amount detrimental to the City's wastewater operation, then a rate increase is needed.

Methodology

The Cash Flow Analysis is configured like a cash budget showing the amount of cash at the beginning of the fiscal year, the amount of income (including customer charges and miscellaneous fees), general expenses, and debt payment. The Cash Flow Analysis does not include depreciation as an expense. Adding income and subtracting expenses provides the amount of cash available for capital expenses or adding to the cash reserves. Additional financing from contributions (tap and connection fees), loans, and grants are also included. The City operates on an accrual accounting basis, so an accrual adjustment line item is added to facilitate a cash amount at the end of the year. It is difficult to project the accrual adjustment (reconciliation of operating income) in future years, so it is not included in the projected years. The cash balance at the end of one year becomes the amount of cash available at the beginning of the following year.

The Cash Flow Analysis is developed without rate increases to provide a base for understanding the current rates' effectiveness and the need for future rate increases.

Figure 11 shows the Cash Flow Analysis with no rate increases over the next five years. The income less expenses show a decline in cash from FY 2019 – 2020 and are projected to continually decline through FY 2025. The cash flow also shows cash being transferred to the LPIG through FY 2020, but \$800,000 will be withdrawn to finance the CIP.

It is prudent for the City to maintain a cash reserve that is ample to cover emergencies and pay for items needing to be replaced unexpectedly. The extent of cash reserves required should be evaluated each year to determine if additional action is necessary regarding setting rates.

Figure 13 is a graphical representation of the Cash Flow Analysis showing total income, total expenses, and cash ending each year. The trend lines for the income and expenses are converging, indicating action needing to be taken before expenses become greater than the income.

Other considerations

Having a better understanding of cash flow and the accumulation or depletion of cash can support developing a multi-year capital improvement plan and future project financing.

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| | | | O - | A l: - | Na Data las | | | | | |
|------------------------|---------|---------|----------|--------------|-------------|-----------|-----------|-----------|-----------|-----------|
| | | | Cash Flo | w Analysis - | | reases | | | | |
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 |
| Cash Beginning Jul 1 | 125,000 | 23,937 | 75,771 | 91,623 | 169,133 | 506,191 | 826,707 | 1,130,154 | 1,415,978 | 1,283,597 |
| | | | | Incor | ne | | | | | |
| Revenue | 475,231 | 474,328 | 468,674 | 461,609 | 456,866 | 452,162 | 447,497 | 442,869 | 438,281 | 433,730 |
| Other Income | 115,724 | 79,356 | 92,104 | 75,387 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 |
| Total Income | 590,955 | 553,684 | 560,778 | 536,996 | 548,766 | 544,062 | 539,397 | 534,769 | 530,181 | 525,630 |
| | | | | Expen | ises | | | | | |
| General Expenses | 167,513 | 222,810 | 201,599 | 227,163 | 256,708 | 268,547 | 280,950 | 293,945 | 307,561 | 321,829 |
| Income Less Expenses | 423,441 | 330,874 | 359,180 | 309,833 | 292,058 | 275,516 | 258,447 | 240,824 | 222,619 | 203,801 |
| | | | | Financ | cing | | | | | |
| LGIP | | | | | 200,000 | 200,000 | 200,000 | 200,000 | | |
| | | | | Capital Impr | ovements | | | | | |
| Capital Improvements | 110,510 | 191,950 | 114,726 | 112,484 | 355,000 | 355,000 | 355,000 | 355,000 | 355,000 | 355,000 |
| Annual Net Gain (Loss) | 312,931 | 138,924 | 244,454 | 197,349 | 137,058 | 120,516 | 103,447 | 85,824 | (132,381) | (151,199) |
| | | | | Year End | d Cash | | | | | |
| Reconciliation | (4,864) | 62,910 | (48,602) | 10,161 | | | | | | |
| Cash Ending June 30 | 433,067 | 225,771 | 271,623 | 299,133 | 306,191 | 626,707 | 930,154 | 1,215,978 | 1,283,597 | 1,132,398 |
| LGIP Transfer | 385,000 | 150,000 | 180,000 | 130,000 | (200,000) | (200,000) | (200,000) | (200,000) | 0 | 0 |
| Available Cash | 48,067 | 75,771 | 91,623 | 169,133 | 506,191 | 826,707 | 1,130,154 | 1,415,978 | 1,283,597 | 1,132,398 |
| Interest | 1,256 | 6,044 | 13,881 | 12,394 | 2,500 | 2,833 | 3,127 | 3,382 | 3,594 | 3,287 |
| Accumulated LGIP | 386,256 | 542,301 | 736,182 | 878,576 | 681,076 | 483,909 | 287,036 | 90,418 | 94,012 | 97,300 |
| Total Cash with LGIP | 434,323 | 618,072 | 827,805 | 1,047,709 | 1,187,267 | 1,310,616 | 1,417,190 | 1,506,396 | 1,377,610 | 1,229,698 |

Figure 11

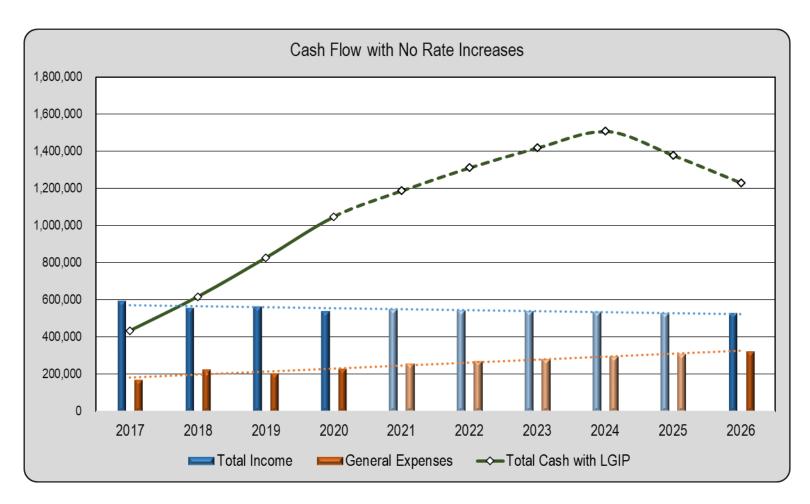


Figure 12

Change in Net Position Analysis with No Rate Increases

Overview

Net position is generally defined as assets minus liabilities. The City's wastewater assets include all cash (unrestricted and restricted), land, and the "net value" of everything owned, such as pipes in the ground, tanks, pumps, building, furniture, vehicles, and other purchases necessary to the operation of the utility. The net value is defined as the original cost of a capital asset less its accumulated depreciation. Each year there is a change in net position because of the amount of cash changes with increasing or decreasing revenues and expenses, and the amount of the net capital asset value changes because of new capital assets being purchased, all capital assets being depreciated, and possibly some capital assets being totally depreciated. This Change in Net Position is calculated in a section of the City's audit report called "Statement of Revenues, Expenses, and Changes in the Net Position." The Change in Net Position Analysis in this report contains the same data and information in that annual audit section.

Methodology

The Change in Net Position Analysis is different from the Cash Flow Analysis. It includes depreciation as an operating expense. However, it does not have the amount of money paid for capital improvements. The change in net position does not flow from one year to the next like the cash flow. Instead, the change in net position is calculated each year. TCA § 68-221-1010 states the City is subject to actions by the Water and Wastewater Financing Board if the Change in Net Position is negative for two consecutive years.

The Change in Net Position Analysis is developed without rate increases to provide a base of understanding the current rates' effectiveness and the need for future rate increases.

Figure 13 is the Change in Net Position Analysis with a graphical representation. The Change in Net Position has been declining since FY 2019 and is projected to be negative in FY 2023. The reduction in depreciation in FY 2024 and FY 2025 creates a positive Change in Net Position for those years. The depreciation decrease is due to the original wastewater system being fully depreciated, saving an annual operating expense of \$115,250.

Just as the cash flow is indicating future financial challenges, so is the change in net position. Although the City gets a big financial break due to the total depreciation of the original system, the operating income shows a continual decline in FY 2025 – 2026.

Although best intentions and thoughtful analysis are applied in making projections, there is a margin of error to be considered when evaluating the results. The change in net position of \$6,111 in FY 2022 and \$6,531 in FY 2026 may be lower because of the margin of error in making projections. It is best not to rely on such low projections. Increases in rates should be sufficient to produce at least \$100,000 in change net position.

| | | Chan | ge in Net F | Position - N | No Rate Ir | ncreases | | | | |
|-------------------------|---------|---------|-------------|--------------|------------|----------|----------|---------|---------|---------|
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 |
| | | | Ор | erating Rev | /enue | | | | | |
| Revenue | 475,231 | 474,328 | 468,674 | 461,609 | 456,866 | 452,162 | 447,497 | 442,869 | 438,281 | 433,730 |
| Other Income | 115,724 | 79,356 | 92,104 | 75,387 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 |
| Total Operating Revenue | 590,955 | 553,684 | 560,778 | 536,996 | 548,766 | 544,062 | 539,397 | 534,769 | 530,181 | 525,630 |
| | | | Ор | erating Exp | enses | | | | | |
| General Expenses | 167,512 | 222,809 | 201,599 | 227,163 | 256,708 | 268,547 | 280,950 | 293,945 | 307,561 | 321,829 |
| Depreciation | 240,191 | 245,839 | 245,146 | 249,155 | 260,568 | 272,238 | 292,252 | 189,594 | 195,196 | 200,557 |
| Total Expenses | 407,703 | 468,648 | 446,745 | 476,318 | 517,276 | 540,785 | 573,202 | 483,539 | 502,758 | 522,386 |
| Operating Income (Loss) | 183,251 | 85,036 | 114,034 | 60,678 | 31,491 | 3,278 | (33,805) | 51,230 | 27,423 | 3,244 |
| | | | Non- | operating I | ncome | | | | | |
| Interest | 1,257 | 6,044 | 13,881 | 12,394 | 2,500 | 2,833 | 3,127 | 3,382 | 3,594 | 3,287 |
| | | | Char | nge in Net F | Position | | | | | |
| Change in Net Position | 184,508 | 91,080 | 127,915 | 73,072 | 33,991 | 6,111 | (30,678) | 54,612 | 31,017 | 6,531 |

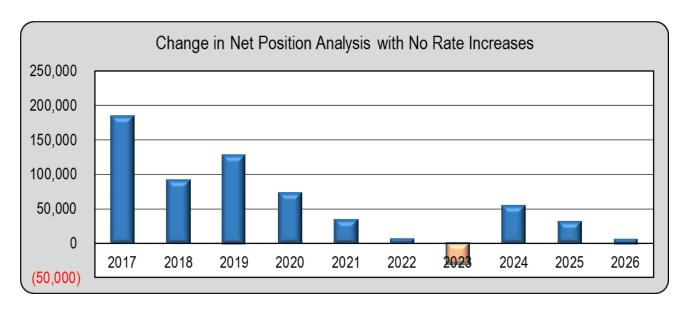


Figure 13

Cash Flow Analysis with Rate Increases

Figure 14 shows the Cash Flow Analysis with the recommended annual rate increases. Although the City has sufficient cash through FY 2026, the amount of change in net position demonstrates a greater need for rate increases. However, the proposed rates also improve the revenue trend, as shown in **Figure 15** of the Cash Flow Analysis.

| | | | Cash Flow | Analysis - V | Vith Rate Inc | reases | | | | |
|------------------------|---------|---------|-----------|---------------|---------------|-----------|-----------|-----------|-----------|-----------|
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 |
| Cash Beginning Jul 1 | 125,000 | 23,937 | 75,771 | 91,623 | 169,133 | 506,191 | 871,923 | 1,229,965 | 1,579,757 | 1,520,713 |
| | | | | Incom | ne e | | | | | |
| Revenue | 475,231 | 474,328 | 468,674 | 461,609 | 456,866 | 497,378 | 502,091 | 506,837 | 511,617 | 516,431 |
| Rate Increase | | | | | | 10% | 2% | 2% | 2% | 2% |
| Other Income | 115,724 | 79,356 | 92,104 | 75,387 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 |
| Total Income | 590,955 | 553,684 | 560,778 | 536,996 | 548,766 | 589,278 | 593,991 | 598,737 | 603,517 | 608,331 |
| | | | | Expens | ses | | | | | |
| General Expenses | 167,513 | 222,810 | 201,599 | 227,163 | 256,708 | 268,547 | 280,950 | 293,945 | 307,561 | 321,829 |
| Income Less Expenses | 423,441 | 330,874 | 359,180 | 309,833 | 292,058 | 320,732 | 313,041 | 304,792 | 295,956 | 286,502 |
| | | | | Financ | ing | | | | | |
| LGIP | | | | | 200,000 | 200,000 | 200,000 | 200,000 | | |
| | | | | Capital Impro | vements | | | | | |
| Capital Improvements | 110,510 | 191,950 | 114,726 | 112,484 | 355,000 | 355,000 | 355,000 | 355,000 | 355,000 | 355,000 |
| Annual Net Gain (Loss) | 312,931 | 138,924 | 244,454 | 197,349 | 137,058 | 165,732 | 158,041 | 149,792 | (59,044) | (68,498) |
| | | | | Year End | Cash | | | | | |
| Reconciliation | (4,864) | 62,910 | (48,602) | 10,161 | | | | | | |
| Cash Ending June 30 | 433,067 | 225,771 | 271,623 | 299,133 | 306,191 | 671,923 | 1,029,965 | 1,379,757 | 1,520,713 | 1,452,216 |
| LGIP Transfer | 385,000 | 150,000 | 180,000 | 130,000 | (200,000) | (200,000) | (200,000) | (200,000) | | |
| Available Cash | 48,067 | 75,771 | 91,623 | 169,133 | 506,191 | 871,923 | 1,229,965 | 1,579,757 | 1,520,713 | 1,452,216 |
| Interest | 1,256 | 6,044 | 13,881 | 12,394 | 2,500 | 2,833 | 3,235 | 3,620 | 3,986 | 3,855 |
| Accumulated LGIP | 386,256 | 542,301 | 736,182 | 878,576 | 681,076 | 483,909 | 287,144 | 90,764 | 94,750 | 98,605 |
| Total Cash with LGIP | 434,323 | 618,072 | 827,805 | 1,047,709 | 1,187,267 | 1,355,832 | 1,517,109 | 1,670,522 | 1,615,464 | 1,550,821 |

Figure 14

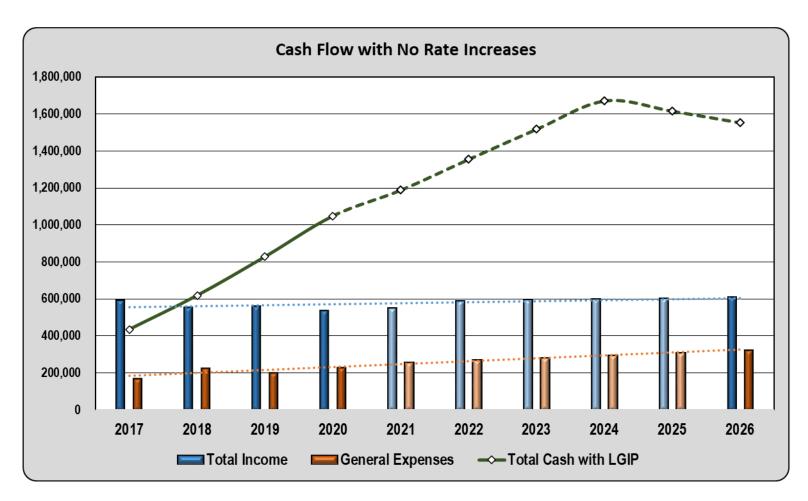


Figure 15

Change in Net Position Analysis with Rate Increases

Figure 16 is the Change in Net Position Analysis with rate increases, and **Figure 17** is the graphical representation. Although the recommended rate increases the change in net position to a safe level, there is a declining trend for FY 2024 – FY 2026. The City should monitor the change in net position annually and take appropriate action for any unforeseen changes in income and/or expenses.

| Change in Net Position - With Rate Increases | | | | | | | | | | |
|---|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 |
| Operating Revenue | | | | | | | | | | |
| Revenue | 475,231 | 474,328 | 468,674 | 461,609 | 456,866 | 497,378 | 502,091 | 506,837 | 511,617 | 516,431 |
| Other Income | 115,724 | 79,356 | 92,104 | 75,387 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 | 91,900 |
| Total Operating Revenue | 590,955 | 553,684 | 560,778 | 536,996 | 548,766 | 589,278 | 593,991 | 598,737 | 603,517 | 608,331 |
| Operating Expenses | | | | | | | | | | |
| General Expenses | 167,512 | 222,809 | 201,599 | 227,163 | 256,708 | 268,547 | 280,950 | 293,945 | 307,561 | 321,829 |
| Depreciation | 240,191 | 245,839 | 245,146 | 249,155 | 260,568 | 272,238 | 292,252 | 189,594 | 195,196 | 200,557 |
| Total Expenses | 407,703 | 468,648 | 446,745 | 476,318 | 517,276 | 540,785 | 573,202 | 483,539 | 502,758 | 522,386 |
| Operating Income (Loss) | 183,251 | 85,036 | 114,034 | 60,678 | 31,491 | 48,494 | 20,790 | 115,198 | 100,760 | 85,946 |
| Non-operating Income (Expenses) and Transfers | | | | | | | | | | |
| Interest | 1,257 | 6,044 | 13,881 | 12,394 | 2,500 | 2,833 | 3,235 | 3,620 | 3,986 | 3,855 |
| Change in Net Position | | | | | | | | | | |
| Change in Net Position | 184,508 | 91,080 | 127,915 | 73,072 | 33,991 | 51,327 | 24,025 | 118,818 | 104,746 | 89,800 |

Figure 16

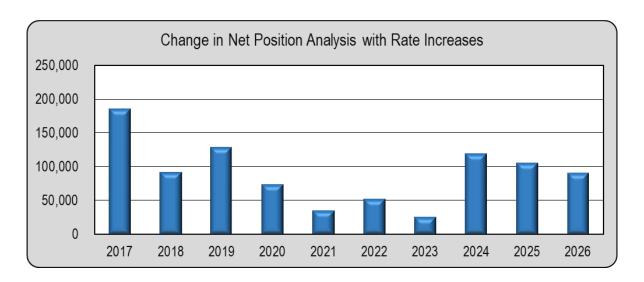


Figure 17

Figure 18 is a table showing the impact of the first year's 10% increase in rates. The average Belle Meade residential customer's monthly increase using 800 cubic feet of water will be \$4.91.

| 2021 Wastewater Rates | | | | |
|-----------------------|--------------------|--|--|--|
| | Minimum | | | |
| | \$26.25 | | | |
| | Per 100 Cubic Feet | | | |
| | \$2.85 | | | |
| Water Sold | Monthly | | | |
| Cubic Feet | Charge | | | |
| 200 | \$31.95 | | | |
| 600 | \$43.35 | | | |
| 800 | \$49.05 | | | |
| 1,000 | \$54.75 | | | |
| 2,500 | \$97.50 | | | |
| 5,000 | \$168.75 | | | |

| 2022 Wastewater Rates | | | | | | | | |
|-----------------------|--------------------|---------|----------|--|--|--|--|--|
| | % Inc. | | | | | | | |
| | \$28.88 | | 10% | | | | | |
| | Per 100 Cubic Feet | _ | | | | | | |
| | \$3.14 | | 10% | | | | | |
| Water Sold | Monthly | | Percent | | | | | |
| 100 Cubic Feet | Charge | Diff. | Increase | | | | | |
| 200 | \$35.15 | \$3.20 | 10% | | | | | |
| 600 | \$47.69 | \$4.34 | 10% | | | | | |
| 800 | \$53.96 | \$4.91 | 10% | | | | | |
| 1,000 | \$60.23 | \$5.48 | 10% | | | | | |
| 2,500 | \$107.25 | \$9.75 | 10% | | | | | |
| 5,000 | \$185.63 | \$16.88 | 10% | | | | | |

Est. Avg. Monthly Bill

Figure 18

Comparison with other Cities and Utility Districts

Figure 19 is a comparison of monthly bills with four other cities and two utility districts. The average residential Belle Meade customer is estimated to use about 800 cubic feet of water per month. The overall average usage for all customers, including churches and the Belle Meade Country Club, is about 1,000 cubic feet per month as indicated in **Figure 2**.

The City remains competitive in rates with the other cities and utilities even after the recommended rate increase to be implemented on July 1, 2021.

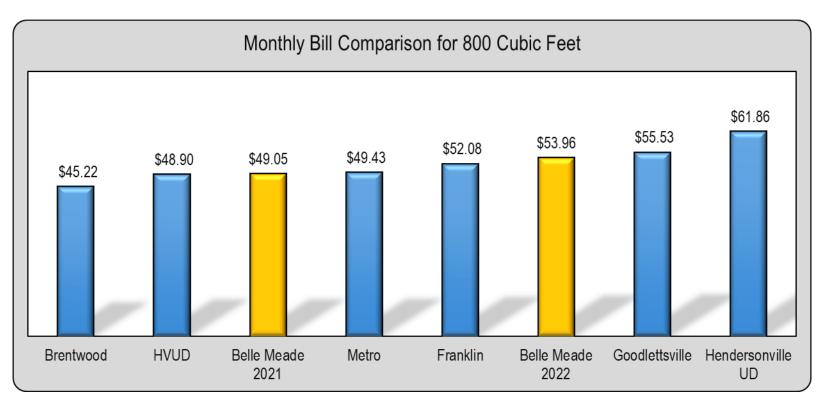


Figure 19

Tenn. Code Ann. § 68-221-1010

Current through the 2019 Regular Session

§ 68-221-1010. Facilities with earnings or operating deficit or operating in default.

(a)

- (1) Within sixty (60) days from the time that an audit of a water system or wastewater facility is filed with the comptroller of the treasury, the comptroller of the treasury, shall file with the board the audited annual financial report of any water system or wastewater facility that has a deficit total net position in any one (1) year, has a negative change in net position for two (2) consecutive years or is currently in default on any of its debt instruments. For purposes of this section, "change in net position" means total revenues less all grants, capital contributions, and expenses, but without reduction for any excluded non-cash items. For purposes of this section, "excluded non-cash items" means any non-cash charges arising from changes to or the implementation of pension and other post-employment benefit standards promulgated by the governmental accounting standards board.
- **(2)** Notwithstanding any other law to the contrary, a government joint venture that supplies or treats water or wastewater for wholesale use only to other governments shall not fall under the jurisdiction of the water and wastewater financing board for the purpose of reporting negative change in the net position annually, but must be referred to the board if the government joint venture is in a deficit or default position as provided herein.

(b)

- (1) Within sixty (60) days from the receipt of the audited annual financial report filed by the comptroller of the treasury, the board shall schedule a hearing to determine whether the water system or wastewater facility described in the report is likely to continue in a deficit position. In reaching its determination, the board shall consider current user rates charged by the water system or wastewater facility, the size of the facility and the local government served by it, the quality of the facility's operation and management, and other relevant criteria.
- **(2)** Upon a determination that the water system or wastewater facility is likely to remain in a deficit position, the board may order the management of the water system or wastewater facility to adopt and maintain user rate structures necessary to:
 - **(A)** Fund operation, maintenance, principal and interest obligations and adequate depreciation to recover the cost of the water system or wastewater facility over its useful life;
 - (B) Liquidate in an orderly fashion any deficit in total net position; and
 - (C) Cure a default on any indebtedness of the water system and wastewater facility.
- (3) Any such order shall become final and not subject to review unless the parties named therein request by written petition a hearing before the board, as provided in §§ 68-221-1007 68-221-1013, no later than thirty (30) days after the date such order is served. Any hearing or rehearing provided by §§ 68-221-1007 68-221-1013 shall be brought pursuant to the

Uniform Administrative Procedures Act, compiled in title 4, chapter 5, part 3. Such hearing may be conducted by the board at a regular or special meeting by any member or panel of members as designated by the chair to act on its behalf, or the chair may designate an administrative judge who shall have the power and authority to conduct hearings in the name of the board to issue initial orders pursuant to the Uniform Administrative Procedures Act.

(c) In the event a water system and wastewater facility fails to adopt user rate structures pursuant to a final order of the board, the board may petition the chancery court in a jurisdiction in which the water system and wastewater facility is situated or in the chancery court of Davidson County to require the adoption of the user rate structures ordered by the board or to obtain other remedial action, which, in the discretion of the court, may be required to cause the water system and wastewater facility to be operated in a financially self-sufficient manner.

(d)

- (1) Within sixty (60) days from the time that an audit of a water system is filed with the comptroller of the treasury, the comptroller of the treasury shall file with the board the audited annual financial report of any water system whose water loss as reported in the audit is excessive as established by rules promulgated by the board. Failure of the water system to include the schedule required in this section constitutes excessive water loss and the water system shall be referred to the water and wastewater financing board.
- (2) In the event a water system fails to take the appropriate actions required by the board to reduce the water loss to an acceptable level pursuant to § 68-221-1009(a)(7), the board may petition the chancery court in a jurisdiction in which the water system is operating to require the water system to take such actions.
- (3) By February 1 of each year, the comptroller of the treasury shall provide a written report to the speaker of the house of representatives and the speaker of the senate listing the average annual water loss contained in the annual audit for those utility systems described in § 68-221-1007.